

and
Three-year Programme of
Capital Expenditures (PTI)
2022-2023-2024

## Table of contents



- 1. Financial situation
- 2. 2022 Budgetary guidelines
- 3. 2022 Budget
  - Tax rates, tariffs for services, residential tax bill
  - Revenue, expenses, allocations
- 4. 2022-2023-2024 Programme of Capital Expenditures (PTI)
- 5. Question period



#### Presentation of the financial situation of the Town of Sutton:

- Progression of revenues, expenses and surpluses
- Comparison with neighbouring towns
- Incompressible costs
- Total payroll
- Total taxable value
- Municipal debt as of December 31, 2021
- State of reserves

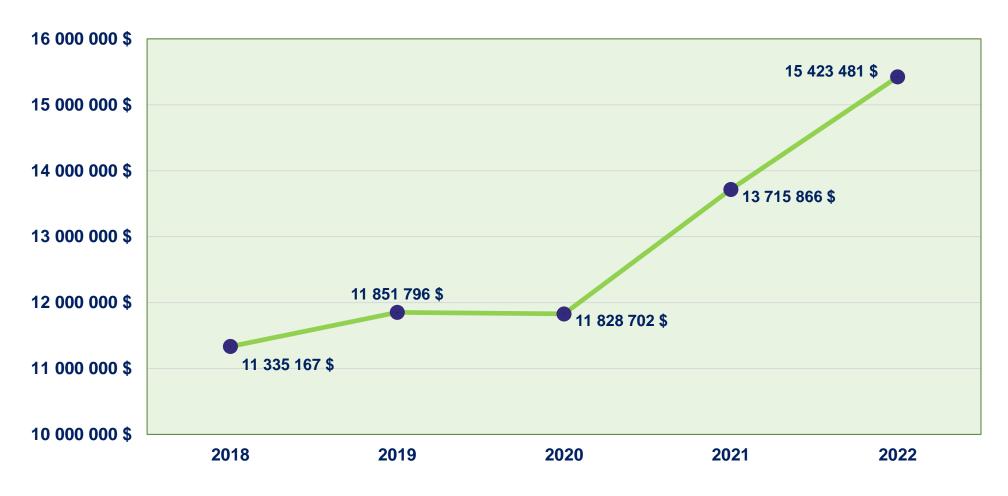


#### **Progression of revenues**



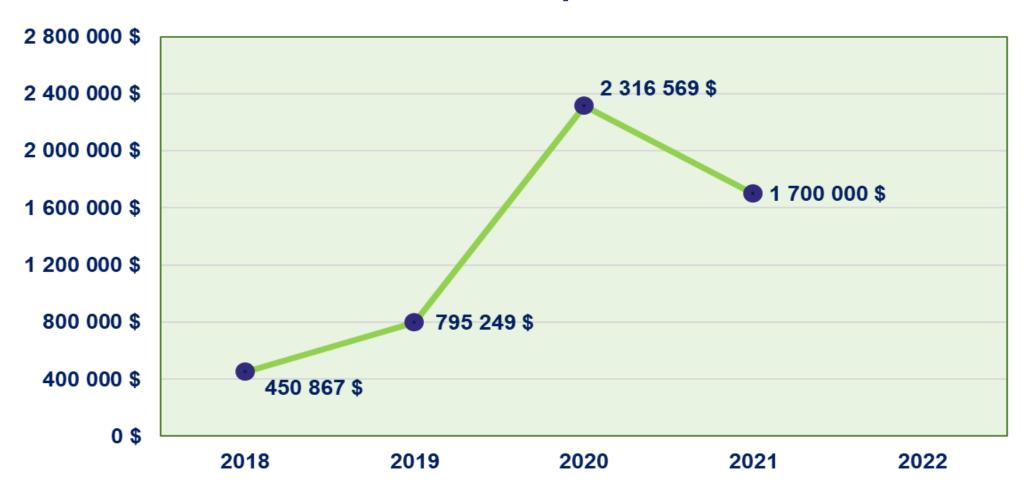


#### **Progression of expenses**





#### **Evolution of surpluses**





#### Comparison with neighbouring towns

	LAC-BROME	FARNHAM	SUTTON
Population	5,908	10,581	4,329 (8,000)
Area (km²)	205.27	92.04	246.54
Inhabitants/km <sup>2</sup>	25	115	18
SPV/2021	\$1,711,876,300	\$1,020,620,397	\$1,252,076,627
Residual base rate 2021 (per \$100 of evaluation)	66.5¢	80.0¢	56.7¢
Residual base rate 2022 (per \$100 of evaluation)	55.5¢	77.0¢	56.7¢
2021 Budget 2021 (rounded-off)	\$15,818,000	\$16,274,000	\$12,021,000
Budget 2022 (rounded-off)	\$17,292,000	\$18,587,000	\$13,155,000
Rervenues increase 2022	+9.3%	+14.2%	+9.%
Public works and road network 2021	\$3,355,000	\$2,174,000	\$3,352,000
Public works and road network 2022	\$3,598,000	\$2,472,000	\$3,859,000
	\$15,059,000	\$15,912,000	\$15,390,000
Operational costs (rounded-off)	+7.5%	+10.6%	+13.7%



#### Irreducible costs

The town's budget contains more than **81% of irreducible costs**. As a result, less than 19% of the budget may be controlled.

#### Main variations observed in irreducible costs:

	Amount	Variation \$	Variation %
Repayment of long-term debt:	\$1,480,892	+\$5,873	0.40%
Contributions to MRC:	\$624,395	+\$18,440	2.95%
Sûreté du Québec:	\$1,378,680	+\$90,198	6.54%
Professionnal services:	\$711,694	+\$18,412	2.59%
Electricity costs:	\$241,885	+\$7,022	2.90%
Fuel costs:	\$377,655	+\$100 540	26.62%
Total payroll:	\$5,070,072	+\$1,330,607	26.24%
Communication costs:	\$171,627	+\$9,524	5.55%
Insurance:	\$189,020	+\$13,391	7.08%
Depreciation:	\$2,050,000	+\$150,000	7.32%
TOTAL:	\$12,295,920	+\$1,744,007	14.18%



#### **Total payroll**

#### Variation of total payroll between 2021 and 2022 budgets:

2021 total payroll (salaries and payroll expenses): \$3,739,465

2022 total payroll (salaries and payroll expenses): \$5,070,072

difference: +\$1,330,607

#### Main increases

Collective agreements renewal: \$673,226.55

New positions created in 2021: \$361,200.65

New positions to be created in 2022: \$296,179.80

#### For reference in Quebec for the year 2019:

	Population	Total payroll	<b>Budgetary provision</b>	% Payroll/budget
Average town	8,750	\$4,757,601	\$13,492,537	35.70%
Sutton (2022)	8,000	\$5,070,072	\$15,296,323	33.15%



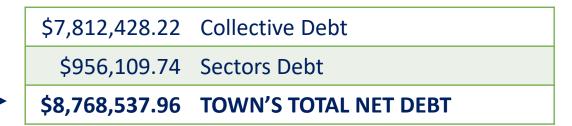
#### **Total taxable values**

CATEGORY	2021*	2022**	<b>Variation</b>	
CAILGORI	2021	2022	\$	%
RESIDENTIAL IMMOVABLES	\$1,076,943,253	\$1,090,531,571	\$13,588,318	1.26%
SIX IMMOVABLE UNITS AND MORE	\$14,263,784	\$17,103,284	\$2,839,500	19.91%
NON-RESIDENTIAL IMMOVABLES	\$58,101,663	\$57,394,645	-\$707,018	-1.22%
AGRICULTURAL IMMOVABLES	\$22,516,500	\$26,171,200	\$3,654,700	16.23%
VACANT SERVICED LOTS	\$3,546,000	\$3,300,500	-\$245,500	-6.92%
INDUSTRIAL IMMOVABLES	\$0	\$0	\$0	0%
TOTAL TAXABLE VALUE	\$1,175,371,200	\$1,194,501,200	\$19,130,000	1.63%
*Role deposited September 15 <sup>th</sup> , 2020 ** Role deposited September 15 <sup>th</sup> , 2021				



#### Debt as of December 31, 2021

TOTAL DEBT AS OF 12/31/2021	\$12,425,800.00
GOVERNMENTS	\$3,657,262.04
<b>TOWN OF SUTTON (net debt)</b>	\$8,768,537.96



RATIOS 2021	SUTTON	MRC	QUEBEC
Total long term net debt per \$100 of SPV	\$0.92	\$1.42	\$2.19
Total long term net debt per evaluation unit	\$2,275	\$3,869	\$7,246



#### **State of reserves**

		FINANCIAL RESERVES				REVENUES
	Accumulated surplus	Reserved surplus	Working fund	TP reserve	Parks fund	Connection fees mountain
Balance on books (11/14/21)	\$1,834,653	\$393,946	\$355,024	\$304,678	\$126,237	\$207,823
2022 Tax				\$382,240		
2022 Repayment			\$151,198			
2021 Surplus (estimate)	\$1,700,000					
Total	\$3,534,653	\$393,946	\$506,222	\$686,918	\$126,237	\$207,823
Financial commitment					\$31,152	\$31,443
2022 Budget	\$1,561,424	\$115,464	\$434,230	\$346,000		\$32,000
Total amount used	\$1,561,424	\$115 464	\$434,230	\$346,000	\$31,152	\$63,443
Unused amounts	\$1,973,229	\$278,482	\$71,992	\$340,918	\$95,085	\$144,380
Aqueduct		\$137, 319				
Sewage		\$61,226				
Septic tanks		\$79,937				
Total		\$278,482				



#### **Respecting electoral commitments:**

- Base rate freeze (56.7 cents/\$100 of evaluation)
- Relief for all taxpayers, especially for:
  - Owners of a home valued below the median value, with the aim of maintaining affordable housing
  - Retirees on fixed incomes
- Low impact of the Consumer Price Index (CPI) increase on taxpayers, except for the tariffs of some services which needed adjustment



#### **Main elements**

- Good news! The 2021 surplus is estimated to be higher than expected = \$1.7 million.
- Surplus will be used to balance the 2022 budget, but this approach will have to be reviewed as it is not sustainable in the short and medium term.
- The Town of Sutton's budget is within the range of similar sized towns, between \$14 and \$16 million.
- To establish the level of expenditures in the 2022 budget, the Council compared the 2022 projections with the actual over the past 3 years for Sutton and other comparable municipalities, particularly in terms of the road network maintenance.



#### Main elements (next)

- The infrastructure work required will be financed by debt: a financial policy will be developed to set various ratios, including the maximum debt ratio (currently in Sutton: \$0.92 compared to an average of \$1.42 in the MRC) and the level of reserves (ideally: 25% of the annual budget).
- The risks of cost overruns will be managed through the use of certain reserves allocated, for example, to public works.
- Spending will be rigorously managed and our ability to deliver all announced projects will be assessed, taking into account the pandemic.



#### **Short- and medium-term goals**

- Adjusting operational costs to income
- Evaluate the impact of the next three-year valuation roll (2023-2025) and the highly anticipated increase in the standardized property value (SPV) of properties (SPV increase observed in the MRC Brome-Missisquoi of 20 to 50%)
- Develop management ratios over the next few years, to enable us to make the best decisions and assess our performance



#### Presentation of the 2022 budget

- Tax rates
- Tariffs for services
- Simulations of property taxes
- Revenues
- Operation costs



#### **Tax rates**

TAX RATE PER \$100 OF PROPERTY VALUE	2021	2022	Variation (%)
GENERAL PROPERTY TAX			
RESIDUAL (including RESIDENTIAL IMMOVABLES) – BASE RATE	<b>¢</b> 57.6	<b>¢57.6</b>	0%
SIX IMMOVABLE UNITS AND MORE	<b>¢</b> 57.6	<b>¢57.6</b>	0%
AGRICULTURAL IMMOVABLES	<b>¢</b> 57.6	<b>¢57.6</b>	0%
VACANT SERVICED LOTS	<b>¢</b> 83.5	<b>¢83.5</b>	0%
NON-RESIDENTIAL IMMOVABLES	\$1.04	\$1.04	0%
INDUSTRIAL IMMOVABLES	\$1.21	\$1.21	0%
SPECIAL TAXES			
PUBLIC WORKS RESERVE	¢3.2	<b>¢3.2</b>	0%
COLLECTIVE DEBT REPAYMENT	<b>¢</b> 7.4	<b>¢8.2</b>	10.81%



#### **Tariffs for residential services**

SERVICES	2021	2022	Varia \$	ntion %
WASTE COLLECTION	\$75.00	\$88.00	\$13.00	17.33%
RECYCLING MATERIALS COLLECTION	\$5.90	\$44.00	\$38.10	645.76%
ORGANIC MATERIALS COLLECTION	\$69.00	\$76.00	\$7.00	10.14%
TOTAL RESIDUAL MATERIALS COLLECTION	\$149.90	\$208.00	\$58.10	38.76%
AQUEDUCT SERVICE (WATER)	\$192.00	\$192.00	\$0	0%
SEWER SERVICE	\$94.00	\$116.00	\$22.00	23.40%
EMPTYING OF SEPTIC TANKS SERVICE	\$92.00	\$92.00	\$0	0%



#### Tax simulation for a property of average evaluation

VILLAGE SECTOR PROPERTY	2021	2022	Varia \$	ition %
BASED ON AVERAGE MUNICIPAL PROI	PERTY EVALUA	TION = \$341,4	107 IN 2022	
PROPERTY TAXES				
GENERAL PROPERTY TAXES	\$1,966.50	\$1,966.50	\$0	0%
PUBLIC WORKS RESERVE	\$109.25	\$109.25	\$0	0%
TARIFFS (COMPENSATION)				
AQUEDUCT SERVICE (water)	\$192.00	\$192.00	\$0	0%
SEWER SERVICE	\$94.00	\$116.00	\$22.00	23.40%
RESIDUAL MATERIALS COLLECTION	\$149.90	\$208.00	\$58.10	38.67%
REPAYMENT OF LONG TERM DEBT				
COLLECTIVE DEBT	\$252.64	\$279.95	\$27.31	10.81%
SECTORIAL DEBT (water AND sewer)	\$186.07	\$215.08	\$29.01	15.59%
TOTAL PROPERTY TAX BILL	\$2,950.36	\$3,086.78	\$136.42	4.62%



#### Tax simulation for a property of average evaluation

MOUNTAIN SECTOR PROPERTY	2021	2022	Varia \$	ntion %
BASED ON AVERAGE MUNICIPAL PROPE	RTY EVALUAT	ION = \$341,40	7 IN 2022	
PROPERTY TAXES				
GENERAL PROPERTY TAXES	\$1,966.50	\$1,966.50		\$0
PUBLIC WORKS RESERVE	\$109.25	\$109.25		\$0
TARIFFS (COMPENSATION)				
AQUEDUCT SERVICE (water)	\$192.00	\$192.00		\$0
SEWER SERVICE	\$94.00	\$116.00	\$22.00	23,40%
RESIDUAL MATERIALS COLLECTION	\$149.90	\$208.00	\$58.10	38,67%
REPAYMENT OF LONG TERM DEBT				
COLLECTE DEBT	\$252.64	\$279.95	\$27.31	10,81%
SECTORIAL DEBT (water AND sewer)	\$121.20	\$153.63	\$32.43	26,76%
TOTAL PROPERTY TAX BILL	\$2,692.00	\$3,025.34	\$139.85	4,85%



#### Tax simulation for a property of average evaluation

PROPERTY WITHOUT WATER AND SEWER SERVICES	2021	2022	Variation \$ %	
BASED ON AVERAGE MUNICIPAL PROP	ERTY EVALUATI	ON = \$341,4	07 IN 2022	
PROPERTY TAXES				
GENERAL PROPERTY TAXES	\$1,966.50	\$1,966.50	\$0	0%
PUBLIC WORKS RESERVE	\$109.25	\$109.25	\$0	0%
TARIFFS (COMPENSATION)				
EMPTYING OF SEPTIC TANKS SERVICE	\$92.00	\$92.00	\$0	0%
RESIDUAL MATERIALS COLLECTION	\$149.90	\$208.00	\$58.10	38.67%
REPAYMENT OF LONG TERM DEBT				
COLLECTIVE DEBT	\$252.64	\$279.95	\$27.31	10.81%
TOTAL PROPERTY TAX BILL	\$2,570.29	\$2,655.70	\$85.41	3.32%



#### Tax increases by increments of \$100,000

	Property with services Village sector	Property with services  Mountain sector	Property without water and sewer services	
Evaluation	Increase	Increase	Increase	
\$100,000	\$16.50	\$17.50	\$8.00	
\$200,000	\$33.00	\$35.00	\$16.00	
\$300,000	\$49.50	\$52.50	\$24.00	
\$400,000	\$66.00	\$70.00	\$32.00	
\$500,000	\$82.50	\$87.50	\$40.00	
\$600,000	\$99.00	\$105.00	\$48.00	
\$700,000	\$115.50	\$122.50	\$56.00	
\$800,000	\$132.50	\$140.00	\$64.00	
\$900,000	\$148.50	\$157.50	\$72.00	
\$1,000,000	\$165.00	\$175.00	\$80.00	
+ services tariffs	\$80.10/dwelling	\$80.10/dwelling	\$58.10/dwelling	



## 2022 Budget – Revenues

BUDGET AS ADOPTED	2021	2022	Variati \$	on %
TAXES, COMPENSATIONS AND TARIFFS	\$10,207,252	\$10,729,930	\$522,678	5.12%
IN LIEU OF TAXES	\$52,550	\$52,550	\$0	0%
SERVICES PROVIDED	\$375,551	\$367,804	-\$7,747	-2.06%
OTHER REVENUES	\$909,119	\$1,255,700	\$346,581	38.12%
GRANTS	\$476,456	\$749,514	\$273,058	57.31%
TOTAL REVENUES	\$12,020,928	\$13,155,498	\$1,134,570	9.44%



## 2022 Budget – Expenses

BUDGET AS ADOPTED	2021	2022	Variati \$	on %
GENERAL ADMINISTRATION	\$1,603,856	\$2,024,071	\$420,215	26.20%
PUBLIC SECURITY	\$2,338,245	\$2,507,426	\$169,181	7.24%
ROAD NETWORK	\$3,352,433	\$3,859,480	\$507,047	15.12%
LOCAL HYGIENE	\$1,960,975	\$2,247,105	\$286,130	14.59%
HEALTH AND WELLNESS	\$48,610	\$51,550	\$2,940	6.05%
LAND MANAGEMENT (URBANISM)	\$641,977	\$699,155	\$57,178	8.91%
ECONOMIC DEVELOPMENT	\$315,750	\$341,265	\$25,515	8.08%
RECREATIONAL ACTIVITIES	\$630,023	\$803,863	\$173,840	27.59%
CULTURAL ACTIVITIES	\$407,174	\$471,196	\$64,022	15.72%
FINANCING COSTS	\$339,410	\$335,157	-\$4,253	-1.25%
DEPRECIATION	\$1,900,000	\$2,050,000	\$150,000	7.89%
TOTAL EXPENSES	\$13,538,453	\$15,390,268	\$1,851,815	13.68%



#### **Explanation of changes in expenses**

#### **General administration**

- Increase in payroll and insurance premiums
- Addition of a training project and a consultation and communication budget

#### **Public security**

- Increased costs of the Sureté du Québec services
- Upgrading of S.P.A. des Cantons' contract

#### **Road network**

- Payroll increase
- Increased transportation costs for materials



#### **Explanation of changes in expenses**

#### **Local hygiene**

- Increased transportation costs for residual materials
- New environmental resource
- New budget regarding drinking water saving measures

#### **Land management**

- Professional services (revision of urban plan)
- Additional inspection resource

#### **Cultural and recreational activities**

- Increase of 5% in contributions to the non-profit organisations
- New resources for summer period



## 2022 Budget – Allocations

BUDGET AS ADOPTED	2021	2022	Variation		
	2021	2022	\$	<b>%</b>	
DISPOSAL OF ASSETS	\$0	\$0	\$0	0%	
DEPRECIATION	-\$1,900,000	-\$2,050,000	-\$150,000	7.89%	
GAIN/LOSS ON DISPOSAL OF ASSETS	\$0	\$0	\$0	0%	
REPAYMENT OF CAPITAL (long term debt)	\$1,142,109	\$1,145,735	\$3,626	0.32%	
INVESTMENT ACTIVITIES	\$153,751	\$158,945	\$5,194	3.38%	
UNALOCATED SURPLUS (accumulated)	-\$929,462	-\$1,561,424	-\$631,962	67.99%	
SURPLUS (reserved)	-\$235,717	-\$115,464	\$120,253	-51.02%	
FINANCIAL RESERVES AND RESERVED FUNDS	\$251,794	\$187,438	-\$64,356	-25.56%	
TOTAL ALLOCATIONS	-\$1,517,525	-\$2,234,770	-\$717,245	47.26%	



SOMMARY OF BUDGET AS ADOPTED	2021	2022	Variation \$ %		
TOTAL REVENUES	\$12,020,928	\$13,155,498	\$1,134,570	9.44%	
TOTAL EXPENSES	\$13,538,453	\$15,390,268	\$1,851,815	13.68%	
TOTAL ALLOCATIONS	-\$1,517,525	-\$2,243,770	-\$717,245	47.26%	
EXCESS	\$0	\$0			



## Three-year programme of capital expenditures (PTI), A planning tool for future capital asset investment projects

#### **Principles:**

- A PTI presents the capital projects planned for the current and subsequent years.
- A capital asset project describes the acquisition of an asset or execution of major work in order to achieve an objective defined by the Council.
- The adoption of the PTI is not an authorization to spend nor a guarantee that a project will be realized.
- Each project must be adopted one by one and, depending on the case, may require the approval of qualified voters, before it goes ahead.



## Three-year programme of capital expenditures (PTI), A planning tool for future capital asset investment projects

#### **Objectives:**

- Have a long-term view.
- Work progressively on several projects to be carried out according to predefined priorities.
- Optimize different forms of financing: working fund, public works reserve, parks fund and long-term borrowing.
- Seek out grants for update of infrastructure and equipment (aqueduct, sewers, road network, building, vehicles...).
- Ensure that municipal assets are safe, functional and match current and future needs.



#### **Breakdown of investments**

BY YEAR	2022	2023	2024	TOTAL	
Infrastructures – aqueduct	\$1,325,730	\$314,965	\$0	\$1,640,695	
Infrastructures – sewers	\$1,328,485	\$0	\$0	\$1,328,485	
Infrastructures – public security	\$0	\$0	\$300,000	\$300,000	
Furniture	\$15,500	\$5,000	\$5,000	\$25,500	
Machinery, tools	\$29,025	\$80,368	\$0	\$109,393	
Computers and softwares	\$75,665	\$31,000	\$31,000	\$137,665	
Infrastructures – roads	\$4,355,335	\$217,325	\$3,816,415	\$8,389,075	
Buildings, land	\$178,795	\$6,300	\$509,200	\$694,295	
Vehicles, equipment	\$220,535	\$78,745	\$0	\$299,280	
Infrastructures – recreational	\$320,505	\$0	\$0	\$320,505	
TOTAL	\$7,849,575	\$733,703	\$4,661,615	\$13,244,893	

32



#### Breakdown of investments by financing method

FINANCING METHOD	OPERATIONAL BUDGET	COLLECTIVE BORROWING BY-LAW	SECTOR BORROWING BY-LAW	WORKING FUND	TP RESERVE	GRANTS	SURPLUS	TOTAL 3 YEARS
Infrastructures – aqueduct			\$314,965			\$1,325,730		\$1,640,695
Infrastructures – sewers	\$3,150	\$1,004,960				\$320,375		\$1,328,485
Infrastructures – public security		\$300,000						\$300,000
Furniture	\$25,500							\$25,500
Machinery, tools	\$15,835			\$93,558				\$109,393
Computers and softwares	\$127,665			\$10,000				\$137,665
Infrastructures – roads		\$3,649,858			\$821,645	\$3,917,572		\$8,389,075
Buildings, land	\$31,500	\$498,700		\$120,000			\$44,095	\$694,295
Vehicles, equipment				\$299,280				\$299,280
Infrastructures – recreational				\$70,505			\$250,000	\$320,505
TOTAL	\$203,650	\$5,453,518	\$314,965	\$593,343	\$821,645	\$5,563,677	\$294,095	\$13,244,893



#### **Investment projects 2022**

Aqueduct: Western street (north), pressure reducer village sector	\$1,325,730
Sewers: Western street (north), pump remplacement at Sutton Jonction	\$1,328,485
Road network: Western street (north), North Sutton road, Draper, Schweizer and Vallée- Missisquoi	\$4,355,335
Buildings, land: securing of town hall, repairs of waste water treatment plant	\$178,795
Vehicles, equipment: replacement of 3 pick-up truck and a trailer (TP)	\$220,535
Computers, IP telephones, software acquisition	\$75,665
Tools: fuel meters, SSI-radios, pool robot, storage containers (2x)	\$29,025
Recreation: participatory budget, Gagné park repairs, park improvements, baseball scoreboard	\$320,505
Furniture: office furniture and acquisition of recycling islands	\$15,500
TOTAL	\$7,849,575



## **Question time**

